1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1

vote, it is in sullen protest and not because of any wildly enthusiastic support for some new leaders seeking the reins of government. He does not think of government in abstract terms; he feels more comfortable talking about specific persons and events. He will know, for instance, that his country is a monarchy and that King Paul and Queen Frederika visited his village last year and drank coffee with the community president and that the queen went into one of his neighbor's homes to see how the housewife was weaving a particular pattern; he will know that there is such a thing as a national parliament, for his wife's second cousin, a representative there, regales them on occasional visits with all the smart things he does when he is in Athens.

Or, as happened in Phokia, a coastal village between Athens and Sounion, the community president interrupted our conversation on a cool September evening (in 1959) to show us pictures taken of himself with the shipping magnate, Onassis, and the Greek premier, Konstandinos Karamanlis. The former had anchored his luxury yacht off the shore near Phokia a few months previously and had invited the premier to come to Phokia, from which a small launch would take him out to the yacht for dinner. True to tradition, these personages received the greetings of the community president, posed for their photographs with him in a village taverna, and listened to his requests for funds to extend the village dock out to deeper water.

I often wondered whether the Greek villager was as interested in politics as the Athenian thought that he was, for I found many villagers almost totally ignorant of governmental affairs, a fact which could be duplicated among the least educated in almost every country. Indeed, many people who knew village life well said that the peasants were much more interested in talking about agriculture than national politics.

Greek Traditions of Local Government

The strongest governmental tradition in rural Greece is that of government by elders, who represent the accumulated wisdom and authority of the village. One would expect this in a family-centered society, but, in the case of Greece, it has been further reinforced by historical developments.

These influences are primarily Byzantine in character. True enough, one can go back to the city-state, or *polis*, of the ancient Greeks and show how even the settlements outside the fortified town, which were a part of the polis, had their representatives on its central council and played their part in raising military and financial levies in case of war; or one can trace the decline of the polis under Macedonian and Roman rule between 350 B.C. and 330 A.D. and assume that many of its earlier functions must have persisted. But it is not until the flowering of Byzantium that a transformation of local government took place. As Harold F. Alderfer has stated:

1:Sanders Z-5,4 (1952-1959) 1962 EH1 Greece EH1

answer than that the farmers were incited by the Rally Party. As if there were any need of incitement in their case. One does not need incitement when one is hungry and sentenced to despair.[10]

The year does not matter, the name of the party does not matter, for in Greece a political, if not a social, gulf between the village and the city remains. Since 1952, as a later chapter will show, much has been done through the Agricultural Extension Service and other programs to better the condition of the peasantry. The success of such programs inevitably depends upon the skills and attitudes of those trying to carry them out in the name of the central government, but even more depends on the stability and continuity of the central government so that measures which are under way are not canceled and other political adventures substituted instead.

A peasant or a village president has three ways of straightening out some grievance involving the national government. First, he and his fellows can resort to strikes, demonstrations, and — in the case of the guerrilla war — to the support of those who would change the situation by revolution. Second, he can work through the regular administrative or executive channels already described. Through his local president and through the nomarch, many affairs can be carried to those in a position to settle the grievance, or in some cases he may take the time and trouble himself to go to some responsible official in the appropriate ministry for help. In other words, he is trying to find his way through the administrative apparatus of government and to use it to accomplish some objective. A third approach is to work through the political or legislative rather than the administrative channel. This means going to the representative from his district who serves in the national unicameral legislature in an effort to persuade him to intercede with the proper administrative officials. It might also mean going to some political leader, a former minister perhaps, to see if he can use his good graces in the matter.

Enough has been said thus far about Greek officialdom to show some of the difficulties that a villager, as an individual or as a community president, would face in making use of the administrative channels. Are the political outlets any more promising?

I once asked a peasant about a solidly constructed bridge we were then crossing. He said that it was obtained because one of their local people had been a member of parliament and had arranged to have this built. I wondered how long it would be before they had another member of parliament and thereby received some other needed project. And a mayor of one of the Thracian towns confided that he preferred the politically appointed nomarch to the career nomarch because one could go to the members of parliament and have them get an inefficient politically appointed nomarch

6: McNeill H-5 (1947, 1956) 1957
EH1 Greece EH1

The Political Cosmos

However real the changes which had come in the senior ranks of the civil service and in local government, it remained true that plans for economic development and for most local improvements depended ultimately upon cabinet ministers who held office as politicians and not as economic or any other sort of technicians. Cabinet ministers in turn held their high positions at the pleasure of parliamentary deputies, whose votes depended partly on party affiliations, partly on personal ambition, and partly on calculations of the state of opinion among the electorate.

As in other countries where a managerial bureaucracy does not enjoy unchallenged control of the governmental machine, the issues that have most excited the politicians and the public in Greece have not been questions of economic policy and priority. Everyone is in favor of economic development, everyone is against inflation; everyone is in favor of better salaries and pensions, and everyone is against an unbalanced budget. In other words, political debate is not carried on in responsible economic terms, and a government in office always finds it impossible to live up to wild promises its leaders made in campaign speeches.

This sort of irresponsibility is by no means peculiar to Greece. Most politicians in democratic countries, not least in the United States, behave very similarly. What lends the Greek political world its peculiar character is the nature of the political parties and the irredentist tradition of Greek nationalism.

Political parties in Greece (with the exception of the Communist party) formed in the past around the person of a political leader rather than around a program or around local political machines. The system worked effectively only when an unusually gifted individual appeared on the scene, who, by the